COUNTY NOTICES PURSUANT TO A.R.S. § 49-112(A) OR (B)

NOTICE OF PROPOSED RULE ADOPTED PURSUANT TO A.R.S. § 49-112 (A) OR (B)

Pinal County

(Pinal County Air Quality Control District)

1. Heading and number of the proposed rule, ordinance, or other regulation:

NOTE - For the sake of clarity, red-lining and strike-throughs have been eliminated from the section titles.

A. PINAL COUNTY AIR QUALITY CONTROL DISTRICT CODE OF REGULATIONS, as last amended 8/29/94

CHAPTER 1. GENERAL PROVISIONS AND DEFINITIONS

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ARTICLE 3. 1-3-140. Definitions

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3-1-042.	Operating authority and obligations for a source subject to permit reopening
3-1-045.	Transition from installation and operating permit program
3-1-050.	Permit application requirements
3-1-060.	Permit application review process
3-1-080.	Appeals to the Hearing Board
3-1-081.	Permit conditions
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3-1-087.	Permit reopenings, reissuance and termination
3-1-089.	Permit term, renewal and expiration
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3-1-103.	Annual emissions inventory questionnaire
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	ATIONS TO EXISTING MAJOR SOURCES
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3-5-490.	Application for coverage under general permit
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3-5-510.	General Term of authorization to operate under a general permit renewal
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3-5-550.	General permit appeals
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3-6-565	Adoption of 40 C FR Part 72 by reference

ARTICLE 7.

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3-7-576.
3-7-577.
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3-7-600.
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3-7-602.
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3-7-610.
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3-7-620.
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3-7-650.
            Hourly rate and late fee charge
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ARTICLE 8.
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            General provisions
3-8-710.
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5-1-030.
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ARTICLE 15. SOLVENT CLEANING
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ARTICLE 22. FOSSIL FUEL-FIRED STEAM GENERATORS AND GENERAL FUEL BURNING
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CHAPTER 6. NEW SOURCE PERFORMANCE STANDARDS

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- 6-1-010. General
- 6-1-020. Definitions

5-33-2040. Applicability

- 6-1-030. Performance standards
- 6-1-040. Standards of Performance for New Storage Vessels for Petroleum Liquids.

CHAPTER 7. HAZARDOUS AIR POLLUTANT STANDARDS

ARTICLE 1. FEDERAL HAZARDOUS AIR POLLUTANT PROGRAM

ARTICLE 33. AMMONIUM SULFIDE MANUFACTURING PLANTS

5-33-2042. Ammonium Sulfide Manufacturing Plants - Performance Standards

- 7-1-010. General
- 7-1-020. Definitions
- 7-1-030. Performance standards for federally listed hazardous air pollutants
- 7-1-040. Control of federally listed hazardous air pollutants
- 7-1-060. Alternative emission limitations
- Asbestos NESHAP Program Administration and Administration Funding 7-1-060.
- ARTICLE 2. COUNTY HAZĂRDOUS AIR POLLUTANT PROGRAM

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CHAPTER 8. ENFORCEMENT PROCEDURES

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Mitigating factors in the event of a violation

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- 10-1-010. Applicability and Purpose 10-1-020. RACM Implementation
- HAYDEN/MIAMI PLANNING AREA PM_{10} NON-ATTAINMENT AREA PROVISIONS ARTICLE 2.
- 10-2-030. Applicability and Purpose
- 10-2-040. RACM Implementation

APPENDIX A. PERMIT APPLICATION FORM AND FILING INSTRUCTIONS

APPENDIX C. CONTROLLED OPEN BURNING FEE SCHEDULE

PINAL - GILA COUNTIES AIR QUALITY CONTROL DISTRICT RULES AND REGULATIONS, as last amended by the Pinal County Board of Supervisors on 3/31/75, which provisions were also approved as elements of the Arizona State Implementation Plan at 43 FR 50531 (11/15/78):

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REG. 7-1-1.1
                  POLICY AND LEGAL AUTHORITY
REG. 7-1-1.2
                  DEFINITIONS
REG. 7-1-1.3
REG. 7-1-2.2
REG. 7-1-2.4
                  AIR POLLUTION PROHIBITED
                  PERMIT UNIT DESCRIPTION AND FEES
                  APPEALS TO HEARING BOARD
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REG. 7-1-2.6
REG. 7-1-2.7
                  TRANSFER: EXPIRATION: POSTING
                  RECORD KEEPING AND REPORTING
                  ENFORCEMENT
REG. 7-1-4.1
                  VIOLATIONS: ORDER OF ABATEMENT: TIME FOR COMPLIANCE
REG. 7-1-4.2
REG. 7-1-5.1
                  HEARINGS ON ORDERS OF ABATEMENT CLASSIFICATION AND REPORTING: PRODUCTION OF RECORDS: CONFIDENTIALITY
OF RECORDS:
                 VIOLATION: PENALTY
REG. 7-1-5.2
REG. 7-1-5.3
REG. 7-1-5.4
                  SPECIAL INSPECTION WARRANT
                  DECISIONS OF HEARING BOARDS: SUBPOENAS: EFFECTIVE DATE:
                  JUDICIAL REVIEW: GROUNDS: PROCEDURES
REG. 7-1-5.5
REG. 7-1-5.6
REG. 7-2-1.1
                  NOTICE OF HEARING: PUBLICATION: SERVICE:
                  INJUNCTIVE RELIEF
                  NON-SPECIFIC PARTICULATE AMBIENT AIR QUALITY STANDARDS
                  SULFUR DIOXIDE AMBIENT AIR QUALITY STANDARDS
REG. 7-2-1.2
REG. 7-2-1.3
REG; 7-2-1.4
REG. 7-2-1.5
                  NON-METHANE HYDROCARBONS AMBIENT AIR QUALITY STANDARDS
                  PHOTOCHEMICAL OXIDANTS AMBIENT AIR QUALITY STANDARDS CARBON MONOXIDE AMBIENT AIR QUALITY STANDARDS
REG. 7-2-1.6
REG. 7-2-1.7
REG. 7-2-1.8
                  NITROGEN DIOXIDE AMBIENT AIR QUALITY STANDARDS
                  EVALUATION AMBIENT AIR QUALITY STANDARDS ANTI-DEGRADATION
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REG. 7-3-1.2
REG. 7-3-1.3
                  VISIBLE EMISSIONS: GENERAL
                  FUGITIVE DUST
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REG. 7-3-1.6
REG. 7-3-1.7
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                  WOOD WASTE BURNERS
                  REDUCTION OF ANIMAL OR VEGETABLE MATTER
                  FUEL-BURNING EQUIPMENT - Particulate Emissions
REG. 7-3-1.8
REG. 7-3-2.2
REG. 7-3-2.3
                  PROCESS INDUSTRIES
                  FUEL BURNING INSTALLATIONS SULFUR COMPOUNDS SULFITE PULP MILLS SULFUR COMPOUNDS
REG. 7-3-2.5
REG. 7-3-2.5
REG. 7-3-3.1
                  SULFURIC ACID PLANTS SULFUR COMPOUNDS
                  OTHER INDUSTRIES SULFUR COMPOUNDS
STORAGE OF VOLATILE ORGANIC COMPOUNDS - ORGANIC COMPOUND EMISSIONS
LOADING OF VOLATILE ORGANIC COMPOUNDS - ORGANIC COMPOUND EMISSIONS
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                  PUMPS AND COMPRESSORS - ORGANIC COMPOUND EMISSIONS
                  ORGANIC SOLVENTS: OTHER VOLATILE COMPOUNDS - ORGANIC COMPOUND
EMISSIONS
REG. 7-3-4.1
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                  FUEL-BURNING EQUIPMENT - NITROGEN OXIDE EMISSIONS
NITRIC ACID PLANTS - NITROGEN OXIDE EMISSIONS
POLICY AND LEGAL AUTHORITY - MAJOR SOURCES
REG. 7-3-6.1
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- PINAL GILA COUNTIES AIR QUALITY CONTROL DISTRICT RULES AND REGULATIONS, as last amended by the Pinal County Board of Supervisors on 3/31/75, which provisions were also approved as elements of the Arizona State Implementation Plan at 44 FR 73033 (12/17/79):
 - REG. 7-2-1.8 REG. 7-3-2.5 ANTI-DEGRADATION
 - OTHER INDUSTRIES SULFUR COMPOUNDS
- D. PINAL GILA COUNTIES AIR QUALITY CONTROL DISTRICT RULES AND REGULATIONS, as last amended by the Pinal County Board of Supervisors on 6/16/80, which provisions were also approved as elements of the Arizona State Implementation Plan at 47 FR 15579 (4/12/82):
 - REG. 7-1-1.2 DEFINITIONS
 - AIR POLLUTION PROHIBITED
 - VISIBLE EMISSIONS: GENERAL
 - REG. 7-1-1.3 REG. 7-3-1.1 REG. 7-3-1.4 Incineration
 - REG. 7-3-1.7 FUEL-BURNING EQUIPMENT
 - REG. 7-3-3.4 ORGANIC SOLVENTS: VOLATILE ORGANIC COMPOUNDS
- Summary of the proposed rules, ordinance, or other regulation:
 - Adoption or revision of a number of provisions to reflect statutory requirements and/or ADEQ rules, including:
 - Conforming emission standards/performance standards
 - Adoption of "existing source" performance standards as stringent as those of the ADEO.
 - Adoption of several standards promulgated by the EPA under CAA §112, which standards have already been adopted by ADEO.
 - Revision of the particulate-related standards, to generally address PM₁₀ rather than total suspended particulates as the prevailing classification for analyzing particulate emissions.
 - Conforming permit program revisions

- Adoption of a system for implementing in an orderly manner the administration of ADEQ-issued general permits, along with adoption of corresponding fees.
- b. Exclusion of non-major Title V sources, regulated under CAA §111/112, from the requirement to actually get a Title V permit, along with corresponding adjustments to the applicable fee schedules, all to reflect ADEQ's treatment of such sources.
- c. With respect to certain sources regulated by standards under CAA §§111/112, exclusion of fugitive emissions with respect to a major source determination under CAA §302(j), unless EPA rules dictate otherwise.
- d. Express inclusion of fugitive emissions when determining the major source status under CAA §112.

e. Conformity of PSD/NSR permit processing procedures.

- 3. Conforming permit fee revisions
 - a. Reduction of minimum fees for certain small Title V sources, to thereby limit local fees to not greater than "approximately equal" to ADEQ's fees.
 - b. Effectively capping fees for both Title V and non-Title V sources, to comply with the obligation to limit local fees to not greater than "approximately equal" to ADEQ's fees.

c. Revision of fee-payment schedule.

d. Imposition of inspection fees and test fees for all sources.

4. Miscellaneous conforming changes

a. Express adoption of CAA Title V acid rain program provisions.

- b. Other conforming revisions, including: clarification of the limited authority of the Control Officer; reconciliation of permit applicability provisions; clarification of authority of the Board of Supervisors; clarification that the District's jurisdiction in founded on, but not absolutely limited by, the "original" jurisdiction defined in statute; only the ADEQ Director has authority to designate "material permit conditions".
- B. Incorporation of the vintage Pinal-County SIP provisions into the current code structure. This will include some deletions and some modifications, which changes may be conditioned upon prior EPA approval of the changes as revisions to the SIP.

C. Adjustment of certain fee provisions, including:

- Local designation of certain sources/ source classes as "complex," which will affect the maximum fee allowable while
 maintaining "approximate equality" with ADEQ fees.
- Proposed elimination of permit issuance as a condition of fee payment, possibly including retroactive application to sources whose permits have expired.
- Addition of fee-offset provisions, applicable where a subsequent permit action, such as one relying on §3-1-045 for authority to operate and therefore potentially subject to a fee obligation under proposed §3-6-575, could result in double payment.
- 4. Imposition of a cost-recovery fee for administering the asbestos NESHAP.
- 5. Imposition of a requirement that a source subject to permit reopening must continue to pay periodic permit fees.

Expansion of hearing board fee schedule to also apply to general permit related appeals.

7. Clarification that existing rule-defined hourly rates should be utilized with respect to all billable activity.

Revision of certain permit program provisions, including:

- 1. Reconciliation of permit revision applicability and new permit applicability.
- Reconciliation of permit applicability threshold for fuel burning equipment with the generally prevailing de minimis emission level applicability threshold.
- Expressly providing continued operating authority, with correspondingly continued permit obligations, for a source
 whose permit has expired or been reopened.
- 4. Addition of an appeal right with respect to decisions under a general permit.
- 5. Relaxation of compliance reporting requirements for small Class B sources.
- E. Restructuring of the open burning permit program, with corresponding fee revisions.
- F. Technical corrections in response to EPA comments on the District's Title V operating permit program, including:

1. An expanded public notice provision.

2. A requirement for transmittal to the Administrator of materials supporting a claim of confidentiality.

Clarification of the meaning of "prompt," with respect to submittal of upset reports.

- G. Other technical corrections: elimination of any suggestion that the Control Officer has authority to adopt rules; clarification of the definition of "federally enforceability;" conformity of definition of "VOC" and "fugitive emissions" to mirror ADEQ's definitions; clarification that NSPS and NESHAP provisions are enforceable upon adoption, rather than only after a corresponding EPA delegation of enforcement authority; clarification of the District's administrative and enforcement responsibility with respect to standards under CAA §§111/112; clarification that only actually adopted acid rain provisions are enforceable under the Code; clarification that "existing" source standards are universally applicable; other definitional corrections.
- H. Implementation of outstanding nonattainment area RACM commitments as enforceable provisions.

I. Various typographical corrections.

3. A demonstration of the grounds and evidence of compliance with A.R.S. 49-112(A) or (B):

Based on information and belief, the Director of the Pinal County Air Quality Control District affirms the following:

A. Regarding "More Stringent" Provisions

Certain of the emission standards which are embodied in the identified rules and revisions are more stringent than those promulgated by ADEQ.

Based on a review of operating costs of the Pinal County Air Quality Control District, and a rational projection of permit revenues associated with permits required to implement and enforce any or all of such "more stringent" emission standards, there is believed to be no danger whatever that the resulting fees will exceed the reasonable costs of the District to administer

Insofar as other demonstrations are required under A.R.S. §49-112(A) with respect adoption of "more stringent" provisions, or arguably "more stringent" provisions, the demonstrations follow:

Recodification/modification of Existing SIP Provisions

Certain emission limitations embodied in rule provisions adopted by the Pinal County Board of Supervisors in 1975, and amended in 1980, are arguably "more stringent" then prevailing generally applicable ADEQ emission limitations. Theportions of those old rules of current concern were also approved by the Administrator of the EPA as elements of the State Implementation Plan in 1978, 1979 and 1982, and are therefore enforceable as a matter of federal law in Pinal County. Modification or elimination of that independent enforceability as a matter of federal law requires the approval of the Administrator of the EPA.

Insofar as the rules are merely being renumbered and effectively codified within the current regulatory structure, they are not being "adopted" or "revised" and therefore are believed to not fall subject to the obligation of A.R.S. §49-479(C), and therefore do not trigger any of the demonstrations required under A.R.S. §49-112. Those provisions are not merely required by federal law; they are the federal law.

However, one or more of those existing SIP provisions (e.g. §§5-9-280 and 5-9-290) are being substantively modified, and therefore do unquestionably require a showing under A.R.S. §49-112(A) by virtue of A.R.S. §49-479(C). The federal enforceability of these provisions with respect to only Pinal County creates a peculiar local condition that gives rise to a need for the subject proposed revisions. The requirements arising from the original, existing text of those provisions proposed for modification are believed to pose a significant threat to the environment in Pinal County, and more specifically to the economic environment in the County. The proposed revisions are believed to be far more technically and economically feasible than the existing federally enforceable provisions. Further, given the need for EPA-approval of the proposed changes in order to mitigate the existing federally enforceable provisions, the proposed configuration is believed to strike an optimal balance between addressing the threat to the local environment identified above, and the simplicity required to receive EPA approval in a timely manner.

Local Designation of Sources as "Complex"

New §3-7-602 designates certain sources and classes of sources as "complex," and §3-7-600 allows sources locally designated as complex to be charged the higher fees that would befall a "complex" source subject to ADEQ regulation. Since these fee-related provisions constitute elements of the permit program authorized under A.R.S. §49-480, they are not believed to trigger the requirements under A.R.S. §49-479(C) pertaining to the adoption of "more stringent" emission standards.

Nonetheless, out of an overabundance of caution, the text of §3-7-602 has incorporated any finding or showing that may arguably be required by virtue of A.R.S. §§49-479(C) and 49-112(A).

3. Adoption of Enforceable Rules Embodying Outstanding RACM Commitments

The provisions of new Chapter 10, Article 1, set forth proposed rule-embodiments of those RACM commitments made by the Pinal County Board of Supervisors in adopting a proposed implementation plan on November 15, 1991, addressing the Pinal County portion of the plan required with respect to the Phoenix Metropolitan PM10 nonattainment

The nonattainment designation with respect to the subject portion of Pinal County creates a peculiar local condition that gives rise to a need for the subject rules. CAA §110 requires that control measures proposed as elements of an implementation plan be adopted in enforceable form. Therefore, the proposed revisions are believed to be required under a federal statute.

B. Regarding "As Stringent" Provisions
To the extent that many of the subject rule provisions establishing emission limitations that mirror ADEQ's corresponding regulations, A.R.S. §49-479(C) clearly gives rise to an obligation to make a showing under A.R.S. §49-112(B).

Based on a review of operating costs of the Pinal County Air Quality Control District, and a rational projection of permit revenues associated with permits required to implement and enforce the foregoing emission standards, there is believed to be no danger whatever that the whole of the resulting fees will exceed the reasonable costs of the District to administer such a

Based on a review of ADEQ's existing permit fee structure, and the District's fee structure under the proposed revisions, the District's fees are believed to be approximately equal to those of ADEQ.

Further, the newly added fee limitations in §§3-7-590 and 3-7-600 effectively limit the maximum County imposed fees at a level "approximately equal" to parallel ADEQ fees.

Name and address of the person to whom persons may addresses questions or comments:

Name: Donald P. Gabrielson, Director

Address: Pinal County Air Quality Control District

P.O. Box 987

Florence, Arizona 85232

Telephone:

602-868-6760 Fax: 602-868-6754

Arizona Administrative Register

County Notices Pursuant to A.R.S. § 49-112(A) or (B)

Where persons may obtain a full copy of the proposed rule, ordinance, or other regulation:

Name: Pinal County Air Quality Control District

Address: P.O. Box 987

457 South Central

Florence, Arizona 85232 602-868-6760 602-868-6754

Telephone:

Fax:

Note - the District has the proposed revisions, as well as supporting materials, available in hard-copy or on disk.

Editor's Note: Pinal County has established dates and times for public hearings on these rules. Please see the following Notice of Public Hearing Pursuant to A.R.S. § 49-112(D).

NOTICE OF PUBLIC HEARING **PURSUANT TO A.R.S. § 49-112(A) OR (B) Pinal County**

Heading and number of the proposed rule, ordinance, or other regulation that is the subject of this public hearing: For the list of rules, please see the Notice of Proposed Rule Adopted Pursuant to A.R.S. § 49-112(A) or (B), which immediately precedes this Notice of Public Hearing.

Date, time, and location of each public hearing scheduled:

Public Workshop

January 27, 1995 Date: Time: 9:00 a.m.

Location: Board of Supervisor's Hearing Room

Administration Building No. 1.

31 North Pinal Avenue

Florence, Arizona

Nature of meeting: Public workshop to explain, discuss, and accept preliminary comment on the proposed changes.

Public Hearing

Date: February 22, 1995

Time: 9:30 a.m.

Location: Board of Supervisor's Hearing Room

Administration Building No. 1.

31 North Pinal Avenue

Florence, Arizona
Nature of meeting: Public hearing before the Pinal County Board of Supervisors, to consider formal adoption of the

proposed revisions.

County personnel to whom questions and comments may be addressed:

Name: Donald P. Gabrielson, Director

Pinal County Air Quality Control District Address:

P.O. Box 987

Florence, Arizona 85232

Telephone: 602-868-6760 Fax: 602-868-6754

Any other pertinent information concerning the above named proposed rule, ordinance, or other regulation:

Please refer to the Notice of Proposed Rule Adopted Pursuant to A.R.S. § 49-112(A) or (B) which appears in this issue of the

Register immediately before this Notice of Public Hearing.